Introduction

This bulletin summarises the most recent official statistics on people claiming, receiving, and starting on Universal Credit in Scotland, taken directly from the Department of Work and Pension's (DWP) collection of <u>Universal Credit Statistics</u>. It also summarises recent statistics on unemployment benefit claims and households affected by the Benefit cap.

In the statistics presented here, each month covers claims made between the second Friday of the previous month and the second Thursday of the current month. The latest month of data is provisional and subject to revision within a 2% margin in the next release.

Since the publication of the December bulletin, DWP has released new statistics on the number of people in receipt of Universal Credit (pages 2 to 4) and on the Alternative Claimant Count (pages 6 to 7).

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2-4	People on Universal Credit	Number of people receiving UC	Age, gender, conditionality, local authority	December 2020	February 2021				
5	Households on Universal Credit	Number of households receiving UC	Family type	August 2020	February 2021				
6-7	Alternative Claimant Count	Number of people receiving benefits and obliged to search for work under UC rules	On/off-flows, age and gender (on-flows)	November 2020	April 2021				
8	Benefit Cap	Number of households with benefits reduced by the benefit cap	Family type	August 2020	April 2021				

People on Universal Credit

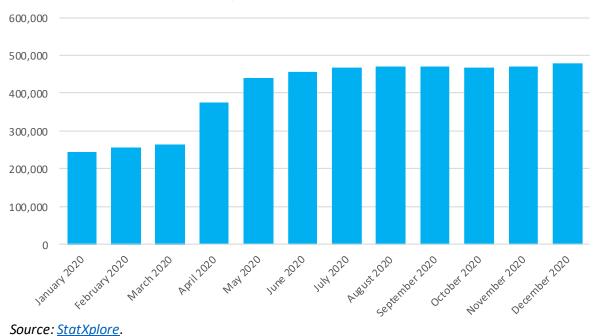
As of December 2020 there were around 480,000 people on Universal Credit. This compares to 244,000 people receiving Universal Credit in January 2020, meaning that the caseload almost doubled in 2020.

The effects of COVID-19 have caused the majority of the increase, as evidenced by the surge in April and May. However, this has happened alongside the ongoing transition from legacy benefits onto Universal Credit, which was already generating a gradual increase in the UC caseload.

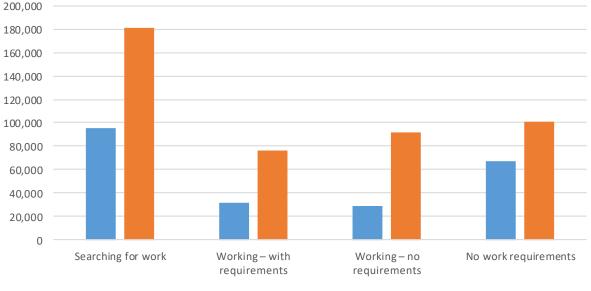
People on Universal Credit by conditionality group

People on UC are assigned to a 'conditionality group' depending on whether they are in work, and whether they are obligated to search for work while receiving the benefit.

The largest increases in 2020 were among those searching for work (i.e. unemployed). This group increased by around 86,000. However, those in work have seen larger percentage increases. The 'working – no requirements' group, which comprises people with higher household earnings, increased by over 211%, meaning it more than tripled in 2020. Similarly the 'working - with requirements group', comprising people with lower household earnings, has increased by 140%, meaning it more than doubled.



People on Universal Credit



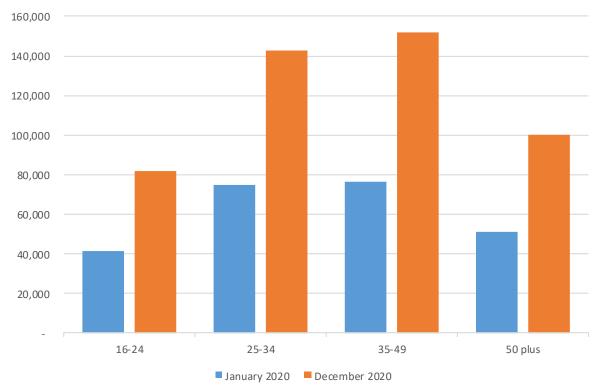
January 2020 December 2020

Source: StatXplore. More information on the definitions of UC conditionality groups is available from Universal Credit statistics: background information and methodology. 2

People claiming UC, by conditionality group

People on Universal Credit by age

The age distribution of UC claimants has remained broadly unchanged over 2020 as all age groups have grown by at least 90%. The 25-34 and 35-49 age groups saw the largest increases, growing by 68,000 and 75,000 respectively. The 35-49 age group also saw the largest percentage increase at 99%, followed by the 16-24 age group which saw a similar increase (98%).

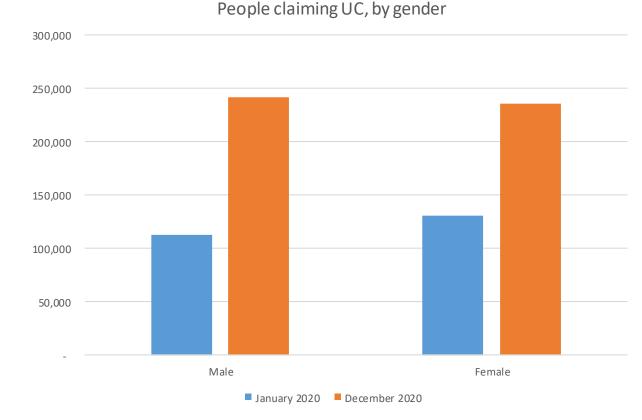


Source: StatXplore.

People claiming UC, by age

People on Universal Credit by gender

In January 2020, there were 131,000 women on UC, compared to 113,00 men – a difference of 18,000. By December, this difference had narrowed to 6,000 as the male caseload increased disproportionately during the initial lockdown.



Source: <u>StatXplore</u>.

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People on Universal Credit by Local Authority

The UC caseload increased in all Local Authorities in Scotland over 2020. The largest increase was observed in Glasgow, where the caseload grew by 38,000. While this represented an increase of more than 100% – meaning the caseload more than doubled – other Local Authorities saw larger percentage increases. The largest percentage increase was observed in Edinburgh, where the caseload grew by 194%, meaning it nearly tripled over 2020.

Increase in UC caseload, January – December 2020, by Local Authority

Top five absolute increases

Local Authority	Absolute increase	Percentage increase
Glasgow City	38,359	114%
City of Edinburgh	24,538	194%
North Lanarkshire	16,006	89%
Fife	15,375	76%
South Lanarkshire	13,257	81%

Local Authority	Percentage increase	Absolute increase
City of Edinburgh	24,538	194%
	10.000	1500/
Aberdeen City	10,906	152%
East Renfrewshire	2,712	148%
Aberdeenshire	8,231	133%
Na h-Eileanan Siar	886	133%

Top five percentage increases

Source: <u>StatXplore</u>.

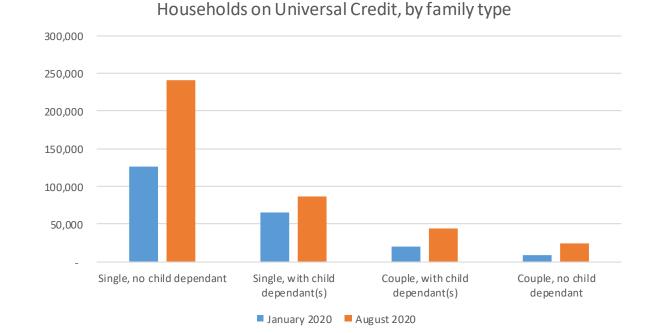
Households on Universal Credit

Data on Households on Universal Credit are classified as Experimental Official Statistics. They lag behind the People on UC data and are not directly comparable. For example, if an individual has not provided all the information needed to work out their entitlement, or their entitlement is still in the process of being calculated, they may appear in the People measure but not in the Households measure. These data are also subject to a greater degree of revision in future releases as the methodology continues to be updated.

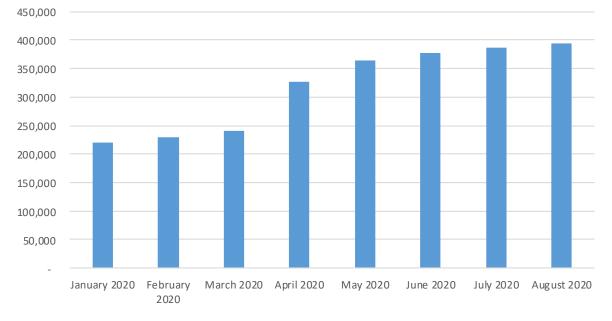
As of August 2020 there were around 394,000 households on Universal Credit in Scotland. This compares to around 220,000 in January 2020, meaning the caseload has increased by more than 75% over this period.

Households on Universal Credit by family type

While all family types have seen increases since the beginning of the year, over half of the total increase is attributable to single people with no children. This group increased by around 114,000 between January and August, amounting to a 90% increase. On the other hand, couples with no dependent children and couples with dependent children have seen larger percentage increases, respectively increasing by 194% (16,000) and over 111% (23,000).



Households on Universal Credit



Source: <u>StatXplore</u>.

Source: <u>StatXplore</u>.

Alternative Claimant Count

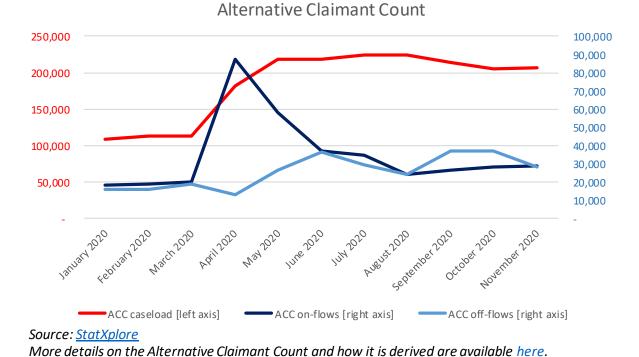
The Alternative Claimant Count (ACC) is classified as Experimental Official Statistics. By controlling for differences between the rules of the legacy benefits system and the new Universal Credit system which is replacing it, the ACC provides a consistent measurement of unemployment over time.

The chart bellows shows that on-flows (people starting new claims to unemployment benefits) and off-flows (people ending their unemployment benefit claims, often due to starting work) were largely balanced before the initial lockdown. However during lockdown there was a spike in on-flows, resulting in a near doubling of the caseload.

Composition of the Alternative Claimant Count

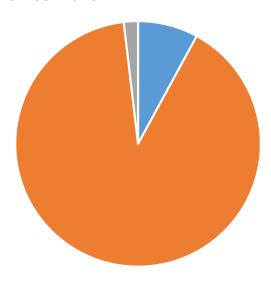
There are three categories of claimants which comprise the Alternative Claimant Count: people on Jobseeker's Allowance, people in the Universal Credit searching for work group and the more abstract 'Additional' claimants. These Additional claimants are people who would not have been required to search for work under legacy benefits, such as those who only claimed Housing Benefit or Child Tax Credits, but who would be required to search for work if they had instead claimed Universal Credit.

The chart below shows that around 90% of on-flows between January and November 2020 entered the Universal Credit Searching for Work group. Around 8% claimed Jobseeker's Allowance, while the remainder were categorised as 'Additional'.



Alternative Claimant Count on-flows between January and November 2020

- Jobseeker's Allowance
- Universal Credit Searching for Work
- Additional



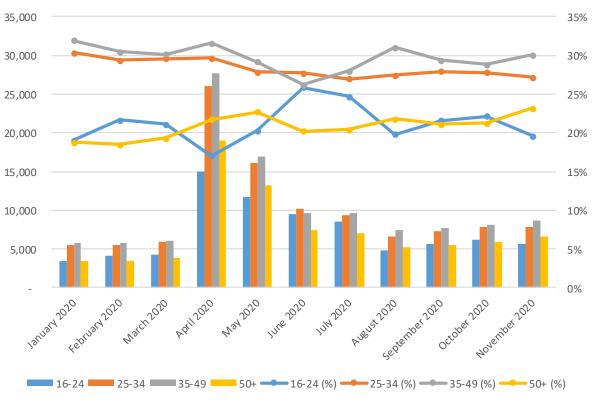
Source: <u>StatXplore</u>

Alternative Claimant Count on-flows by age

The number of on-flows rose in all age groups during the initial lockdown, with those aged 16-24 representing a larger proportion of on-flows than previously. By November, on-flows remained elevated in all age groups. However there was a compression of the age distribution, with the 16-24 and 50+ groups representing larger proportions than January and the 25-35 and 35-49 groups representing smaller proportions.

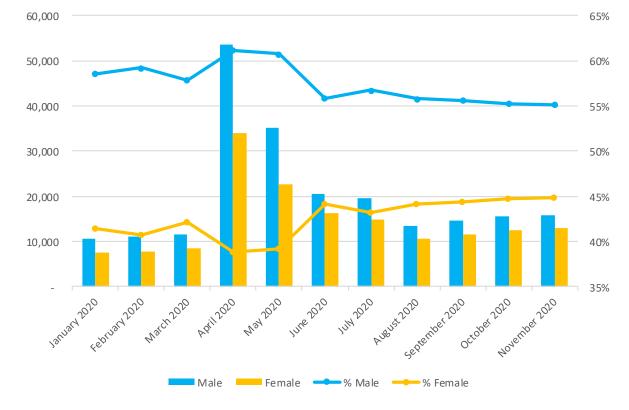
Alternative Claimant Count on-flows by gender

Men historically make up the majority of job-seekers. During the initial lockdown, a larger proportion of on-flows were men than had been the case in previous months, but both groups saw large increases. The proportion of on-flows who were men decreased between May and November, although the majority of on-flows (55%) were still men.



Alternative Claimant Count on-flows by age

Alternative Claimant Count on-flows by gender



Source: <u>StatXplore</u>

The Benefit Cap

The Benefit Cap is a UK Government policy which limits the total amount a household can receive in benefits to £20,000 per year for lone parents and couples (with or without children), and £13,400 per year for single adults, unless they meet the exemption criteria. The Scottish Government mitigates the effects of the Benefit Cap through Discretionary Housing Payments.

The number of households affected by the benefit cap has nearly doubled this year, from around 3,300 in January to around 6,400 in August. This increase has resulted from a combination of factors, including increases in benefit rates and increases in the UC caseload. During this time the average amount lost due to the Benefit Cap has stayed approximately the same, at just over £50 per week, or £2,600 per year.

Benefit Cap caseload over time

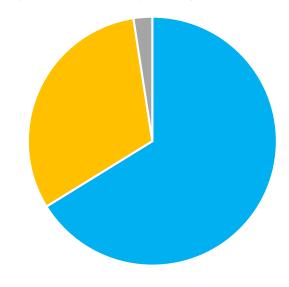
The family structure of Benefit Capped households

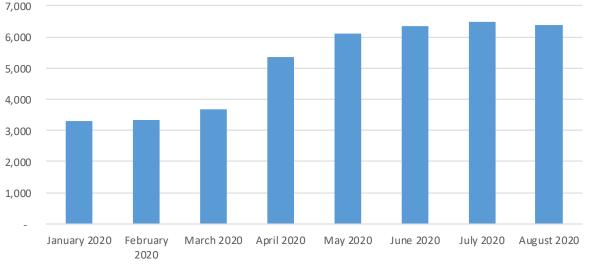
Families with children naturally have larger benefit entitlements, and are therefore much more likely to be affected by the Benefit Cap than households without children.

As of August 2020, around 97% of Benefit Capped households contained children. Just over 66% were lone parent families and 31% were couples with children. The remainder were single people without children; there were no couples without children who were affected by the Benefit Cap.

Households affected by the Benefit Cap in August 2020

- Lone parents
- Couples with children
- Single people without children





Source: <u>StatXplore</u>. Figures include households capped through both Housing Benefit and Universal Credit. More details on the benefit cap and its exemption criteria are available <u>here</u>, while details on how the statistics are compiled are available <u>here</u>.

Source: <u>StatXplore</u>