



An Official Statistics publication for Scotland

Social Security Scotland Statistics

Summary statistics for Carer's Allowance Supplement, October eligibility date 2022 and Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance at August 2022

Key figures

To date, 84,885 Carer's Allowance Supplement payments have been made to carers who were eligible in October 2022.

In Scotland in August 2022, there were:

- 83,196 carers in receipt of Carer's Allowance
- 104,081 people in receipt of Disability Living Allowance
- 125,279 people in receipt of Attendance Allowance
- 1,211 people in receipt of Severe Disablement Allowance

Frequency of publications

The next publication, covering Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance, at November 2022 will be released in May 2023. Carer's Allowance Supplement, April 2023 eligibility date will be released in August 2023.

Under the Code of Practice for Official Statistics¹ we publish a timetable of statistical releases for the twelve months ahead².

¹ The Code of Practice for Statistics is available on the <u>UK Statistics Authority website</u>.

² The forthcoming publication timetable is available on the Scottish Government website.

Introduction

This publication provides information on recipients of Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance at August 2022. This publication provides information on recipients of Carer's Allowance Supplement at the October 2022 eligibility date. This publication also includes an update of Carer's Allowance Supplement statistics for previous eligibility dates from 2018/19 to 2022/23.

Carer's Allowance Supplement is given to people in Scotland who receive Carer's Allowance on the Carer's Allowance Supplement eligibility dates. These are two dates each year - one in April and one in October - which are set by the Scottish Government. The Background Note has further detail on eligibility dates.

All tables and charts relating to this publication can be found at the <u>Social Security</u> Scotland website.

The Scotland Act 2016³ gives Scottish Parliament powers over Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance, which had been administered to Scottish clients by the Department for Work and Pensions. In September 2018, Carer's Allowance became the first of these benefits to have executive competency transferred from the Department for Work and Pensions to Social Security Scotland, the executive agency of Scottish Government which is responsible for delivering the social security benefits for Scotland. From 1 April 2020, executive competency for Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance was also transferred from the Department for Work and Pensions to Social Security Scotland.

There is a transitional period to allow administration of this benefit to be transferred, during which the Department for Work and Pensions will continue to administer Carer's Allowance, Disability Living Allowance, Attendance Allowance on Social Security Scotland's behalf. Severe Disablement Allowance is closed for new applications and so the Department for Work and Pensions will continue to administer it on the Scottish Government's behalf while individuals remain in receipt.

The statistics for Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance are being published as official statistics in accordance with Statistics and Registration Service Act 2007 and the Code of Practice for Statistics⁴ to ensure they meet high standards of trustworthiness, quality and public value.

The statistics for Carer's Allowance Supplement are being published as experimental statistics, which are defined in the Code of Practice for Statistics as "new official statistics undergoing evaluation. They are published in order to involve users and stakeholders in their development and as a means to build in quality at

³ Information is provided on the <u>Scotland Act 2016 website</u>.

⁴ The Code of Practice for Statistics is available on the <u>UK Statistics Authority website</u>.



Carer's Allowance Supplement at October 2022 Eligibility Date

Payments

- To date, 84,885 Carer's Allowance Supplement payments have been made to carers who were eligible in October 2022 [Table 1, Chart 1].
- Each payment was for £245.70. The total expenditure for October 2022 was £20.9 million. The expenditure for October 2022 is similar to the expenditure for the previous eligibility date in April 2022 when it was £21.0 million.
- The expenditure in October 2022 was lower than in October 2021, when it was £39.7 million. In October 2021 each payment was for £462.80. Those payments included the standard Carer's Allowance Supplement of £231.40, and an extra Coronavirus Carer's Allowance supplement of £231.40. **[Table 1]**.
- The number of carers paid so far for October 2022 is around 845 lower than for October 2021. However, this is likely to increase as the October 2022 figure does not yet include any backdated payments. The Background note shows that the number of carers receiving payments for previous eligibility dates has increased by around 2% to 6% in subsequent publications. These increases are due to backdating of payments to carers that are found to have been eligible for past dates in subsequent scans.

Age, gender and local authorities

- For the October 2022 eligibility date, 68.9% of payments were made to female carers, while 31.0% of payments were made to male carers **[Table 1]**.
- Overall, the number of Carer's Allowance Supplement payments generally increased with age band up to age 64, while relatively few payments were made to those aged 65 and over [Table 2, Chart 2].
- The proportion of payments made to carers aged 50 and over was 46.1%, compared to 10.8% to those aged under 30 [Chart 2].
- The proportion of payments made to carers aged 65 and over was 4.1%, compared to 0.6% to those aged under 18 [Chart 2].
- The local authorities with the greatest percentage of carers receiving payments were Glasgow City with 15.7% of payments, North Lanarkshire with 8.4% and Fife with 7.7% [Table 3, Chart 4].

Chart 1: Carer's Allowance Supplement payments by eligibility date - April 2018 to October 2022

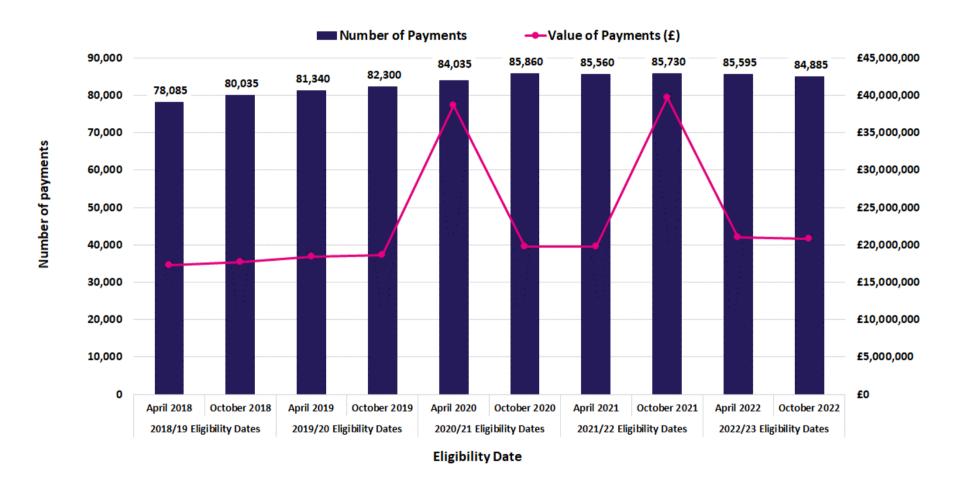


Chart 2: Percentage of Carer's Allowance Supplement payments by age band - October 2022 eligibility date

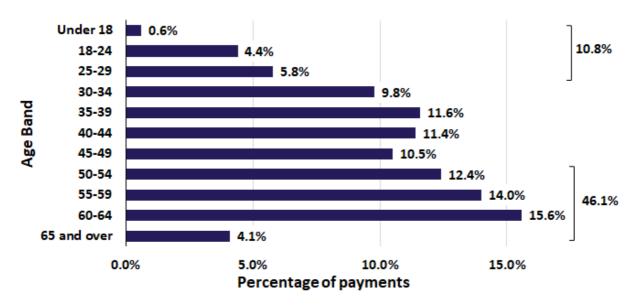


Chart 3: Carer's Allowance Supplement payments by age band - April 2018 eligibility date compared to October 2022 eligibility date

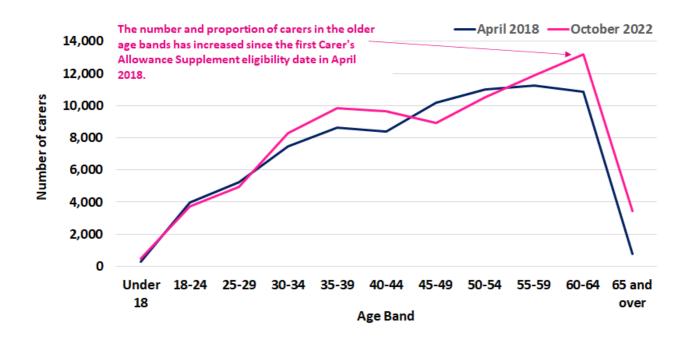
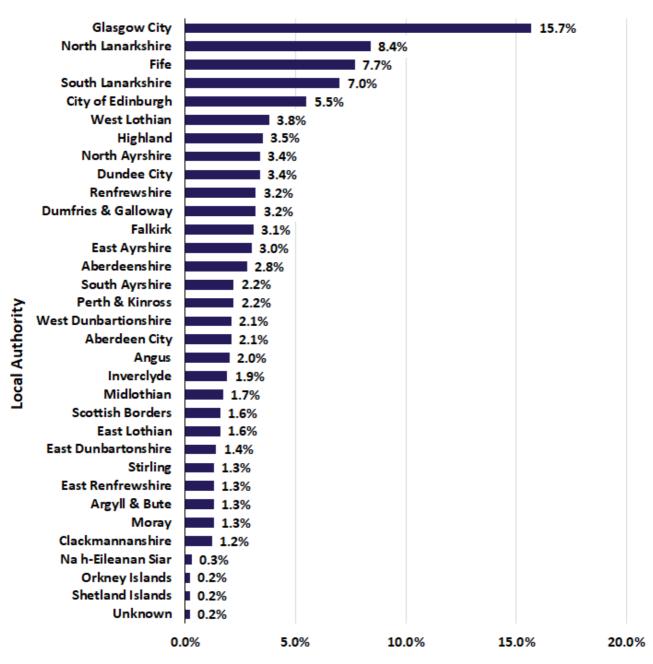


Chart 4: Percentage of Carer's Allowance Supplement payments by Local Authority - October 2022 eligibility date



Percentage of Carer's Allowance Supplement payments

Carer's Allowance Supplement Payments since September 2018

Number of Carers

- Since September 2018, 833,425 Carer's Allowance Supplement payments have been made to 141,565 carers [Table 1, Table 4].
- The number of carers receiving payments increased between each eligibility date from 78,085 in April 2018 to 85,860 in October 2020 [Table 1, Chart 1]. Between April 2021 and April 2022, the number remained slightly lower at around 85,600 to 85,700 for each period. As explained in the payments section and in the <u>Background note</u>, these may yet increase if backdated payments are made.
- The number of carers receiving payment in October 2022 was lower than in April 2022, but this is also likely to increase when backdated payments are made, as explained in the <u>Background note</u>.

Expenditure

• In total, £231.8 million has been paid to carers since 2018 **[Table 1, Chart 1]**. The excerpt from Table 1(c) with added total expenditure per financial year is shown below.

		Expenditure							
Financial year	Payment value	April eligibility	October eligibility	Total					
2018/19	£221.00	£17.3 million	£17.7 million	£34.9 million					
2019/20	£226.20	£18.4 million	£18.6 million	£37.0 million					
2020/21	April: £460.20 October: £230.10	£38.7 million	£19.8 million	£58.4 million					
2021/22	April: £231.40 October: £462.80	£19.8 million	£39.7 million	£59.5 million					
2022/23	£245.70	£21.0 million	£20.9 million	£41.9 million					

Due to the Coronavirus Carer's Allowance Supplement, total expenditure for the April 2020 and October 2021 eligibility dates is around double the expenditure for the other eligibility dates. Figures are subject to revision – more recent data are most likely to change.

Age Band

- The proportion of carers in each age band has remained relatively stable since the April 2018 eligibility date, with the greatest change being in the '65 and over' age band.
- The number of carers in the '65 and over' category more than quadrupled from 795 at the April 2018 eligibility date to 3,465 at the October 2022 eligibility date. As a proportion, this was an increase from 1.0% in April 2018 to 4.1% by October 2022 [Table 2, Chart 3]. This increase is also reflected in the Carer's Allowance statistics.
- The main reason for this is likely to be increases in State Pension Age for both men and women⁶. Carers stop receiving Carer's Allowance and Carer's Allowance Supplement if they start receiving State Pension and this increases their income over a threshold amount. Therefore as State Pension age rises, the age at which some carers will stop receiving Carer's Allowance and Carer's Allowance Supplement will also rise. This means there will be more carers in the higher age bands remaining in receipt of Carer's Allowance and Carer's Allowance Supplement.

Gender

 The proportion of male and female carers has remained similar since the April 2018 eligibility date, with just over two thirds of carers being female, and just under one third being male across each eligibility date [Table 1].

Local Authority

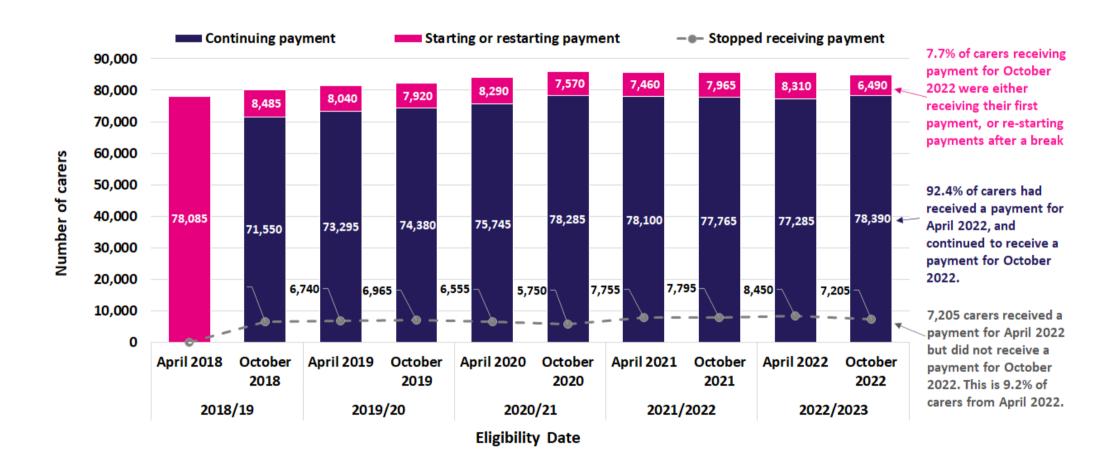
 The percentage of carers in receipt of Carer's Allowance Supplement in each local authority was similar across all eligibility dates, changing by less than 1% between each eligibility date in each local authority [Table 3].

⁶ Women's State Pension age increased to 65 between April 2016 and November 2018. From December 2018, the State Pension age for both men and women started to increase and will reach 67 by 2028. For more information, see the <u>GOV.UK website</u>.

Carers since September 2018

- At each eligibility date from October 2018 onwards, around 89% to 92% of carers receiving payments had also received a payment at the previous date, and around 8% to 11% had not received a payment at the previous date [Table 5, Chart 5].
- Of the carers that had not received a payment on the previous date, most were receiving a payment for the first time, and a smaller proportion were receiving a payment after a break of one or more eligibility dates [Table 5].
- Between each eligibility date, around 7% to 10% of carers stopped receiving a payment, although they may have later gone on to receive a payment at a later date [Table 5, Chart 5].
- Of the 84,885 carers eligible in October 2022, the data currently shows that 92.4% had received a payment for April 2022 **[Table 5]**.
- An additional 6.5% were receiving a payment for the first time in October 2022, and 1.2% were receiving a payment after a break of one or more eligibility dates [Table 5].
- Of the 85,595 carers eligible in April 2022, 9.2% were no longer eligible by October 2022 [Table 5].
- These figures are likely to change in future updates to the statistics due to backdating. In particular, analysis of previous eligibility dates shows that the number of carers found to have stopped receiving payments for the last eligibility date may decrease, and the number starting or re-starting receiving payments for this date may increase.

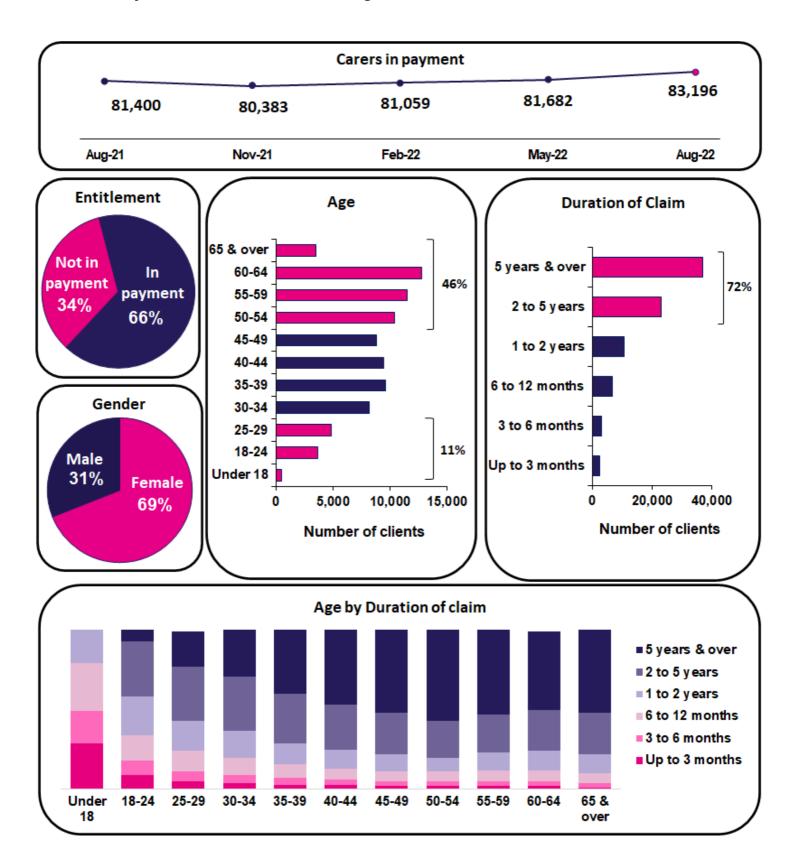
Chart 5: Carers by eligibility date



Carer's Allowance at August 2022

- In August 2022, there were 83,196 carers in Scotland in receipt of Carer's Allowance. This is an increase of around 2% since August 2021 when there were 81,400. It is also an increase of around 2% compared to the last quarter as there were 81,682 carers in receipt at May 2022 [Carer's Allowance Table S1].
- A further 41,985 carers were entitled to Carer's Allowance but did not receive payments [Carer's Allowance Table S1]. This is typically people who are entitled to Carer's Allowance but are also eligible for another benefit such as a State Pension with a value equal to or exceeding their weekly rate of Carer's Allowance, which they receive instead of Carer's Allowance (see <u>Background</u> <u>Note</u>).
- Around 69% of Carer's Allowance clients were female and 31% were male [Carer's Allowance Table S2].
- Of the Carer's Allowance clients in receipt of payments, 46% were aged 50 or over, whereas only 11% were under the age of 30 [Carer's Allowance Table \$3].
- Around 72% of clients have been receiving Carer's Allowance payments for two years or more. In total, 44% have been receiving Carer's Allowance payments for five years or more [Carer's Allowance Table S4].

Summary Panel: Carer's Allowance at August 2022

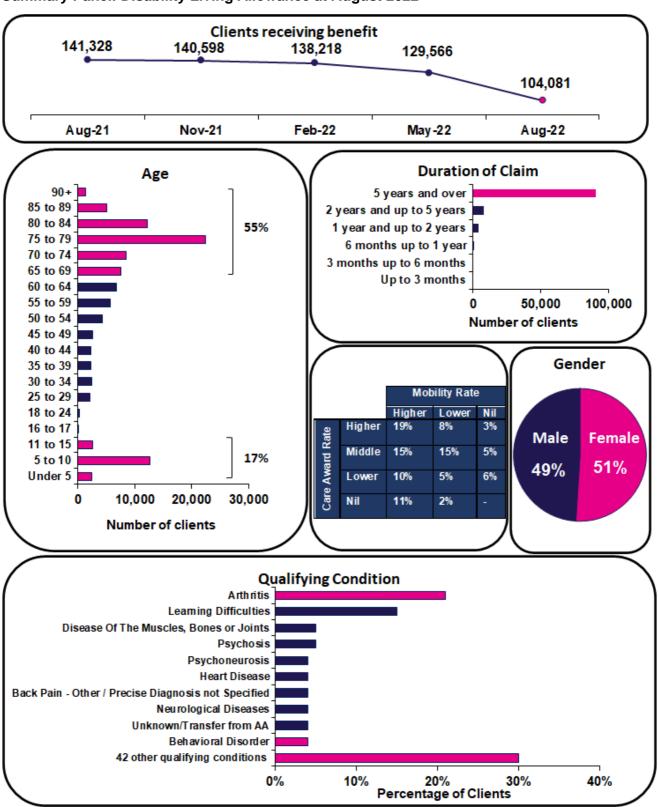


Disability Living Allowance at August 2022

- At August 2022, there were 104,081 people in Scotland in receipt of Disability
 Living Allowance. This is a decrease of 26% since August 2021 when there were
 141,328. It is a 20% decrease since the last quarter when there were 129,566 at
 May 2022. [Disability Living Allowance Table S1]. The large decrease in the
 number of people in receipt of Disability Living Allowance is mainly due to
 people being transferred from Disability Living Allowance for children to Child
 Disability Payment, as transfers began in October 2021.
- The benefit is now closed to new applications from those aged 16 and over.
 Additionally, on 22 November 2021 Child Disability Payment had its national launch with those under 16 asked to apply for Child Disability Payment rather than Disability Living Allowance (see below and Background Note).
- Around 49% of Disability Living Allowance clients were female and 51% were male [Disability Living Allowance Table S2].
- Around 17% of Disability Living Allowance clients are aged under 16, and 55% are aged 65 and over [Disability Living Allowance Table S3].
- Only 28% of Disability Living Allowance clients are aged between 16-64 [Disability Living Allowance Table S3]. This is because Disability Living Allowance is ending for people aged 16 to 64. While people under 16 can continue to claim Disability Living Allowance, it is closed for new claims from those over 16. Working aged people aged 16 and over can make new claims for Personal Independence Payment, and those with existing Disability Living Allowance claims are being invited to apply for Personal Independence Payment. People who have reached State Pension age can apply for Attendance Allowance, although those born on or before 8 April 1948 with an existing Disability Living Allowance claim can continue to claim Disability Living Allowance.
- Around 95% of the clients have been receiving Disability Living Allowance payments for two years or more. In total, 87% have been receiving Disability Living Allowance payments for five years or more. The benefit is now closed to new applications from those aged 16 and over meaning the duration of claim of each will continue to rise (see <u>Background Note</u>) [Disability Living Allowance Table S4].
- Around 72% of Disability Living Allowance clients received both the mobility and care element (see Summary Panel: Disability Living Allowance).
- Of those receiving a care award, 42% are on the middle rate, 34% receive the highest rate and 24% are on the lowest rate [Disability Living Allowance Table S5].
- Of those receiving a mobility award, 65% receive the higher rate and 35% receive the lower rate [Disability Living Allowance Table S6].

•	The most common disabling condition was Arthritis which accounted for 21% of clients, followed by Learning Difficulties which accounted for 15% of clients [Disability Living Allowance Table S7].

Summary Panel: Disability Living Allowance at August 2022



Child Disability Payment and Disability Living Allowance: Caseload at August 2022

- From 26 July 2021 in certain pilot local authorities, and from 22 November 2021 nationally, new applications were taken in Scotland for Child Disability Payment for children aged under 16. This benefit is replacing Disability Living Allowance for children in Scotland (see <u>Background Note</u>). Data on new applications and payments issued for this time period is available (see <u>Social Security Scotland</u>).
- There is a transitional period to allow the administration of this benefit to be transferred, during which the Department for Work and Pensions will continue to administer Disability Living Allowance for existing clients on Social Security Scotland's behalf. Those people already in receipt of the Department for Work and Pensions benefits will not need to apply and their awards will be transferred in phases. This case transfer process began on 11 October 2021.
- The Disability Living Allowance figures are presented the end of August 2022, relating to a period following the launch of Child Disability Payment. This overlap accounts for new applications for Child Disability Payment being accepted in pilot areas for around thirteen months and nationally for around nine months.
- In order to accurately reflect the active caseload for Child Disability Payment, the number of children in receipt of Child Disability Payment and Disability Living Allowance in Scotland has been calculated. However, it is important to note that Social Security Scotland and the Department for Work and Pensions are unable to use the same methodology to calculate caseload (see Background Note). As a result, the two figures are presented separately as an estimation of the active caseload in Scotland. An explanation of the limitations is included in the publication Background Note and caution is advised when considering the use of these figures.
- As of 31 August 2022, it is estimated that 33,035 children aged 0 -18⁷ were in receipt of Child Disability Payment [Disability Living Allowance Table S8]. This estimated caseload, or number of children in receipt of Child Disability Payment, is a statistic derived by Social Security Scotland. It is estimated by calculating the number of children for whom payments have been issued in the final 28-day interval of the current reporting period. For this publication that includes children in receipt of a payment from 4 August to 31 August 2022. This caseload includes 8,510 new applicants and 24,525 clients who have been transferred.
- At August 2022, there were 17,797 children aged 0 18⁵ in Scotland in receipt of Disability Living Allowance [Disability Living Allowance Table S8]. The Department for Work and Pensions use a true point-in-time measure of the number of children in receipt of Disability Living Allowance on the final day of the

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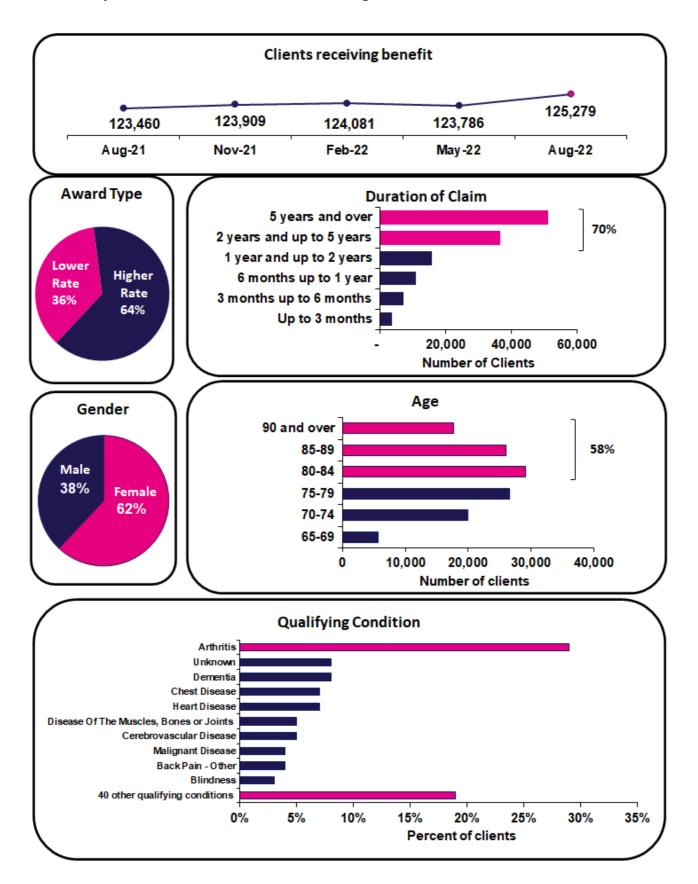
⁷ A key difference from Disability Living Allowance administered by the Department for Work and Pensions is that Social Security Scotland have extended the eligibility for Child Disability Payment from 16 to 18 years old. This is only where the applicant has already been in receipt of assistance before they were 16.

publication reporting period. In this publication, this is 31 August 2022 (see <u>Background Note</u> for comparison of different measures).

Attendance Allowance at August 2022

- At August 2022, there were 125,279 people in Scotland in receipt of Attendance Allowance. This is an increase of around 1% since August 2021 when there were 123,460. It is also an increase of around 1% since the last quarter when there were 123,786 at May 2022 [Attendance Allowance Table S1].
- A further 18,811 people were entitled to Attendance Allowance but did not receive a payment [Attendance Allowance Table S1]. This is likely to be because they are eligible for another benefit with a value equal to or exceeding their weekly rate of Attendance Allowance, such as State Pension.
- Around 62% of Attendance Allowance clients were female and 38% were male [Attendance Allowance Table S2].
- Of the Attendance Allowance clients in receipt of payments, 58% were aged 80 or over [Attendance Allowance Table S3].
- In total, 70% of clients have been receiving Attendance Allowance payments for two years or more, with 41% receiving the payment for five years or more [Attendance Allowance Table S4].
- Around 64% of Attendance Allowance clients received the higher rate and 36% received the lower rate [Attendance Allowance Table S5].
- The most common disabling condition was Arthritis, which accounted for 29% of clients, followed by Dementia and Unknown, which both accounted for 8% of clients [Attendance Allowance Table S6].

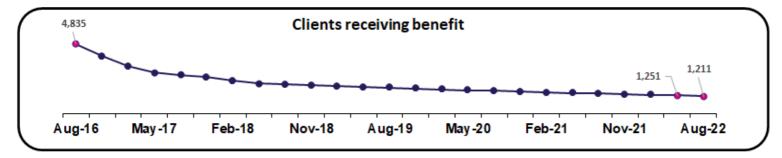
Summary Panel: Attendance Allowance at August 2022

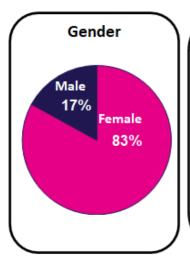


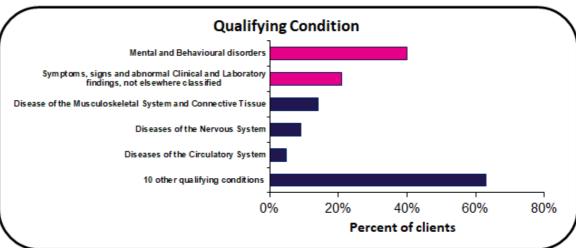
Severe Disablement Allowance at August 2022

- At August 2022, there were 1,211 people in Scotland in receipt of Severe
 Disablement Allowance. This is a decrease of 3% since the last quarter when
 there were 1,251 at May 2022. It is a decrease of around 75% since August
 2016 when there were 4,835 people in receipt [Severe Disablement Allowance
 Table S1]. Severe Disablement Allowance is a closed benefit, so the caseload
 will continue to decrease each year. For further detail, see the Background Note.
- Around 83% of Severe Disablement Allowance clients were female and 17% were male [Severe Disablement Allowance Table S2].
- The most common disabling condition was Mental and Behavioural disorders which accounted for 40% of clients, followed by 'Symptoms, signs and abnormal Clinical and Laboratory findings, not elsewhere classified' which accounted for 21% of clients [Severe Disablement Allowance Table S3].

Summary Panel: Severe Disablement Allowance at August 2022







Background to Carer's Allowance Supplement

Carer's Allowance Supplement is an extra payment for people in Scotland who get Carer's Allowance on a particular date. While the Department for Work and Pensions continues to administer Carer's Allowance on Social Security Scotland's behalf, Carer's Allowance Supplement is provided as a separate payment from Social Security Scotland.

The payment was initially set at a level which would raise Carer's Allowance to the equivalent of the current rate of Jobseeker's Allowance for 25 and over, however following uprating the combined payment now exceeds the rate of Jobseeker's Allowance.

Carer's Allowance Supplement payments are paid twice a year, based on eligibility at specific eligibility dates in April and October.

Eligibility date	Month payments issued	Payment amount
16 April 2018	September 2018	£221.00
15 October 2018	December 2018	£221.00
15 April 2019	June 2019	£226.20
14 October 2019	December 2019	£226.20
13 April 2020*	June 2020*	£460.20*
12 October 2020	December 2020	£230.10
12 April 2021	June 2021	£231.40
11 October 2021**	December 2021**	£462.80**
11 April 2022	June 2022	£245.70
10 October 2022	L 2022	£245.70

^{*}The Scottish Government issued an extra Carer's Allowance Supplement payment of £230.10 in June 2020. This payment was issued to provide some more support for carers during coronavirus. Carers receiving a payment for the 13 April 2020 eligibility date will get a total payment of £460.20, made up of £230.10 standard Carer's Allowance Supplement, plus £230.10 Coronavirus Carer's Allowance Supplement. If a Carer's Allowance claim is backdated to include 13 April 2020 they will receive the extra payment. In the statistics this is counted as one payment with a value of £460.20.

^{**} The Scottish Government issued an extra Carer's Allowance Supplement payment of £231.40 in December 2021. Carers receiving a payment for the 11 October 2021 eligibility date will get a total payment of £462.80, made up of £231.40 standard Carer's Allowance Supplement, plus £231.40 Coronavirus Carer's Allowance Supplement. If a Carer's Allowance claim is backdated to include 11 October 2021 they will receive the extra payment. In the statistics this is counted as one payment with a value of £462.80.

To be eligible for Carer's Allowance Supplement you must:

- be getting Carer's Allowance payments on the eligibility date;
- and live in Scotland on the eligibility date;
- or if living outside of the United Kingdom, have a genuine and sufficient link to Scotland and live in the <u>European Economic Area</u>, Switzerland or Gibraltar on the eligibility date.
- The person you are caring for does not have to live in Scotland.

It is possible for carers to have a temporary break in Carer's Allowance Supplement payments due to a temporary suspension of Carer's Allowance, as described below.

Background to Carer's Allowance

Carer's Allowance is for people who spend at least 35 hours a week providing regular care to someone who has a disability. It was introduced on 5th July 1976.

To be eligible for Carer's Allowance:

- The person being cared for must already get one of these benefits:
 - Personal Independence Payment daily living component
 - Disability Living Allowance the middle or highest care rate
 - Attendance Allowance
 - Constant Attendance Allowance at or above the normal maximum rate with an Industrial Injuries Disablement Benefit
 - Constant Attendance Allowance at the basic (full day) rate with a War Disablement Pension
 - Armed Forces Independence Payment
 - Child Disability Payment the middle or highest care rate
 - Adult Disability Payment daily living component
- In 2022/2023 the carer must have earnt no more than £132 a week after tax and expenses. Expenses can include:
 - 50% of the carer's pension contributions
 - some of the costs of caring for the carer's children or the disabled person while they are at work
- And the carer must also:
 - be 16 or over:
 - spend at least 35 hours a week caring for someone;
 - have been in England, Scotland or Wales for at least two of the last three years (this does not apply if you're a refugee or have humanitarian protection status);
 - normally live in England, Scotland or Wales, or live abroad as a member of the armed forces;
 - not be in full-time education:
 - not be studying for 21 hours a week or more;
 - not be subject to immigration control

Some carers might still be eligible if they are moving to or already living in another <u>EEA country or Switzerland</u>.

Some carers are entitled to receive Carer's Allowance because they satisfy the conditions listed above, but they do not actually receive a payment. This may occur as a temporary suspension of the Carer's Allowance payments, if the client is in hospital. Otherwise, this is because the client receives another benefit instead (e.g. Incapacity Benefit for people of working age, or State Pension for people of State Pension age) which equals or exceeds the weekly rate of Carer's Allowance.

Where the overlapping benefit paid is less than the weekly rate of Carer's Allowance, only the amount of Carer's Allowance which exceeds the amount of the overlapping benefit is paid. Carers who are on low incomes and entitled to Carer's Allowance (whether in payment or not) may receive extra money with their Income Support/Jobseeker's Allowance/ Pension Credit/Housing Benefit/Council Tax Benefit.

During the outbreak of coronavirus, some Carer's Allowance rules were relaxed. To allow for self-isolating on the part of the carer or cared for person, care did not need to take place in the physical presence of the cared for person as it usually does. Where caring did not take place due to coronavirus, this will not count as a break in care, and Carer's Allowance continued to be paid. These rules reverted to normal from 1 September 2021.

Background to Disability Living Allowance

Disability Living Allowance is for people who became disabled before the age of 65 and who have extra care or mobility needs (difficulty getting around).

It is made up of two components, care and mobility. A person might be eligible for one or both components. The rates for each are found in the tables below.

The value of payments for Disability Living Allowance were uprated in April 2022. The below tables indicate the value of payments preceding the uprating in April 2022 as well as the value of the payments for the period covered by the publication (the 2022/2023 rates).

Care	Weekly a	amount				
component	2021/2022 2022/2023		Level of help needed			
Lower Rate	£23.70	£24.45	Help for some of the day or with preparing cooked meals			
Middle Rate	£60.00	£61.85	Frequent help or constant supervision during the day, supervision at night or someone to help while they're on dialysis			
Higher Rate	£89.60	£92.40	Help or supervision throughout both day and night, or they're terminally ill			

Mobility Weekly amount		amount				
component	2021/2022 2022/2023		Level of help needed			
Lower Rate	£23.70	£24.45	They can walk but need help and or supervision when outdoors			
Higher Rate	£62.55	£64.50	They cannot walk, can only walk a short distance without severe discomfort, could become very ill if they try to walk or they're blind, severely sight impaired			

Children under 16 years of age qualify for the care component or the lower rate mobility component only if their needs are substantially in excess of those of a child of the same age in normal health. They cannot qualify for the lower rate care component through the "cooking test" route - a method of assessing an adult's need to care by determining if they could prepare and cook a meal for one person given the raw ingredients. Children under 3 years of age cannot qualify for the higher-rate mobility component; children under 5 years of age cannot qualify for the lower-rate mobility component.

People who are terminally ill (i.e. have a progressive disease from which death can reasonably be expected within 6 months) automatically qualify for the higher rate care component. They can also qualify for the mobility component if they satisfy the normal rules.

Disability Living Allowance can be awarded for a fixed or an indefinite period. People can continue to receive the allowance after reaching age 65 if they continue to satisfy the entitlement conditions.

From 8 April 2013, the Department for Work and Pensions started to replace Disability Living Allowance for working age people with Personal Independence Payment for new claims. People can still apply for Disability Living Allowance if they are aged under 16.

From 28 October 2013, the Department for Work and Pensions has been inviting Disability Living Allowance working age recipients to claim Personal Independence Payment if:

- the department received information about a change in care or mobility needs which meant their claim had to be renewed;
- the client's fixed term award was due to expire;
- children turned 16 years old (unless they have been awarded Disability Living Allowance under the special rules for terminally ill people);
- or the client chose to claim Personal Independence Payment instead of Disability Living Allowance.

From July 2015, the remaining Disability Living Allowance working age recipients have started to be invited to claim Personal Independence Payment. However, since 1 April 2020, the Department for Work and Pensions have stopped proactively sending these invites to Disability Living Allowance working age recipients who live in Scotland.

Child Disability Payment, which replaced Child Disability Living Allowance, launched nationally in Scotland on Monday 22 November 2021.

Adult Disability Payment, the Scottish replacement benefit for Personal Independence Payment, has been receiving applications as part of a pilot since 21 March 2022. This was followed by a gradual rollout before national launch on 29 August 2022.

Background to Child Disability Payment and Disability Living Allowance: Caseload

Active Caseload for Child Disability Payment in Scotland
In order to accurately reflect the active caseload for Child Disability Payment, the
number of children in receipt of Child Disability Payment and Disability Living
Allowance in Scotland has been calculated. However, it is important to note that
Social Security Scotland and the Department for Work and Pensions are unable to
use the same methodology to calculate caseload. This is due to the structure of
data that Social Security Scotland currently uses for publications preventing the use
of a true point-in-time measure. As a result, the two figures are presented
separately as an estimation of the active caseload in Scotland and caution is
advised when considering the use of these figures.

Social Security Scotland Child Disability Payment Caseload Measure
The estimated caseload, or number of children in receipt of Child Disability
Payment, reported by Social Security Scotland in this publication is estimated by
calculating the number of children for whom payments have been issued in the final
28-day interval of the current reporting period. For this publication that includes
children in receipt of payment from 4 August to 31 August 2022.

Children in receipt of Child Disability Payment can be eligible for a payment containing multiple different benefit components including care, mobility and accessible vehicle leases and equipment. Additionally, adults acting on behalf of children who are entitled to Child Disability Payments under the special rules for terminal illness will receive multiple payments in a 28 day period as payments are issued weekly. The Social Security Scotland caseload measure does not count multiple payment components issued. For example an adult acting on behalf of a child who is entitled to a payment containing components for both care and mobility counts as one payment towards this measure.

Payments are issued every 4 weeks, in arrears, with the start date of the application being the date that the applicant registered their part 1 form. Therefore this method is unable to count children that are:

- eligible for payment in the calculated caseload period, but that are not receiving payments yet due to it being their first payment which will be issued in arrears.
- eligible for payment, but their application has yet to be approved, and payments will be backdated to the date they became eligible (which could be in the calculated caseload date range).

To take into account the above limitations, backdating and delays between applications being authorised and payments being issued, a data cut from 15 January 2023⁸ has been used to produce statistics on applications received and

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⁸ The data cut in this publication has had five month settling time in order to align with the Department for Work and Pensions reporting period. This is in contrast to the Child Disability Payment publication (see Social Security Scotland) which only has a one month settling time due to a different reporting period.

decisions and payments issued up to 11.59pm on 31 August 2022. Later data cuts may include retrospective changes to application details, including corrections to details in the case management system, and changes that have resulted from redeterminations and appeals.

The Department for Work and Pensions Disability Living Allowance Caseload Measure

The Department for Work and Pensions use a true point-in-time measure of the number of children in receipt of Disability Living Allowance on the final day of the publication reporting period, in this publication this is 31 August 2022 (see the Department for Work and Pensions methodology statement).

Comparison of two methods

The Social Security Scotland measure of caseload is likely to include some payments that were issued to individuals acting on behalf of a child who was eligible in in the last 28 days but is no longer eligible on the final day of the reporting period. Equally, it is possible that some children may have recently been awarded Child Disability Payment but payment had not yet been issued by the end of the reporting period. This is in contrast to the Department for Work and Pensions true point-in-time measure of caseload.

Background to Attendance Allowance

Attendance Allowance is for people at the state pension age or older with a disability that is severe enough that they need someone to help look after them, for example, help with washing, dressing or eating, during the day or overnight.

To be eligible for Attendance Allowance the person must have reached <u>State</u> <u>Pension age</u> and have:

- · a physical disability, a mental disability, or both
- a disability that is severe enough to need help caring for themselves or someone to supervise them, for their own or someone else's safety
- have needed help for at least 6 months (unless they are terminally ill)

If a person is terminally ill, i.e. they are not expected to live for more than 6 months, there are 'special rules':

- there's no qualifying period for how long they have had the illness
- if eligible, they will automatically get the higher rate of Attendance Allowance

Attendance Allowance is usually paid every 4 weeks at 2 different rates – depending on the level of help needed.

The value of payments for Attendance Allowance were uprated in April 2022. The below tables indicate the value of payments preceding the uprating in April 2022 as well as the value of the payments for the period covered by the publication (the 2022/2023 rates).

	Weekly	amount				
Rate	2021/2022	2022/2023	Level of help you need			
Lower Rate	£60.00	£61.85	Frequent help or constant supervision during the day, or supervision at night			
Higher Rate	£89.60	£92.40	Help or supervision throughout both day and night, or they're terminally ill			

A person cannot get Attendance Allowance if they already get <u>Disability Living Allowance</u>, <u>Personal Independence Payment</u> or <u>Adult Disability Payment</u>.

Background to Severe Disablement Allowance

Severe Disablement Allowance is for people below the state pension age who cannot work for 28 weeks in a row because of illness or disability.

Severe Disablement Allowance is administered by the Department for Work and Pensions on behalf of the Scottish Government under agency agreement. It was closed to new entrants and replaced by Incapacity Benefit in April 2001, which is now replaced by Employment and Support Allowance. Recipients that are now over the State Pension Age will continue to receive Severe Disablement Allowance unless their circumstances change. Recipients that are still under the State Pension Age are now being asked to undertake a re-assessment of their claim by:

- Completing a questionnaire and returning it by the deadline
- Potentially attending a face-to-face Work Capability Assessment

If the re-assessment shows they cannot work, they will be transferred automatically onto Employment and Support Allowance. They will continue to get Severe Disablement Allowance until that date.

Since Severe Disablement Allowance is a closed benefit, the caseload will continue to decrease each year.

A person's Severe Disablement Allowance is not usually affected if they:

- do volunteer work
- work for less than 16 hours a week on average and earn up to £152 a week
- work and earn up to £152 a week, if the work is done as part of a treatment programme or is supervised by someone from a local council or voluntary organisation
- work and earn up to £152 a week and are exempt from personal capability assessment

About the data

Carer's Allowance Supplement data quality

Backdating

To take account of backdating, each eligibility scan identifies those people that have retrospective entitlement for previous Carer's Allowance Supplement eligibility dates. The data in this publication includes those found to be eligible during the latest scan for up to three payments before the latest eligibility date. The statistics for the latest eligibility date will not include retrospective entitlement until the next eligibility scan. Future scans may continue to identify additional people who are retrospectively entitled for any previous eligibility date. Because of this, there may be an undercount for the latest eligibility date, and smaller undercounts for earlier eligibility dates.

The table below illustrates how figures for total number of carers at each eligibility date have changed between statistics publications, and percentage increase in figures between publications:

		April	October	April	October	April	October	April	October	April	October
		2018	2018	2019	2019	2020	2020	2021	2021	2022	2022
		eligibility	eligibility	eligibility	eligibility	eligibility	eligibility	eligibility	eligibility	eligibility	eligibility
		date**	date**	date**	date**	date**	date	date	date	date	date
	April 2018 eligibility date (Feb 2019)	77,620*									
	October 2018 eligibility date (May 2019)	77,620*	75,760								
	April 2019 eligibility date (August	77,990	79,680	77 740							
Q	2019)	(+0.5%)	(+5.2%)	77,740							
(and date published)	October eligibility date 2019 (February	78,080	79,950	80,900	70.405						
ilq	2020)	(+0.1%)	(+0.3%)	(+4.1%)	78,125						
<u>d</u>	April eligibility date 2020 (August	78,080	80,030	81,230	82,045	00.405					
late	2020)		(+0.1%)	(+0.4%)	(+5.0%)	80,185					
þ	October eligibility date 2020 (February	78,080	80,060	81,335	82,290	83,750	02.020				
(ac	2020)		(+0.0%)	(+0.1%)	(+0.3%)	(+4.4%)	83,820				
Publication	April eligibility date 2021 (August	70.000	80,035	81,340	82,300	83,910	85,690	82,590			
cati	2021)	78,080	(-0.0%)	(+0.0%)	(+0.0%)	(+0.2%)	(+2.2%)				
l di	October eligibility date 2021 (February	78,085	00.005	04 040	00.000	84,030	85,805	85,270	04.000		
Pu	2022)	(+0.0%)	80,035	81,340 82,300	82,300	(+0.1%)	(+0.1%)	(+3.2%)	81,920	.0	
	April eligibility date 2022 (August	70.005	80,035 81,	04 040	00.000	84,035	85,845	85,500	85,495	04.000	
	2022)	78,085		81,340	82,300	(+0.0%)	(+0.0%)	(-0.3%)	(+4.4%)	81,680	
	October eligibility date 2022 (February	70.005	00.005	04.040	00.000	04.005	85,860	85,560	85,730	85,595	04.005
	2023)	78,085	80,035	81,340	82,300	84,035	(+0.0%)	(+0.1%)	(+0.3%)	(+4.8%)	84,885
	Total % change to date		5.60%	4.60%	5.30%	4.80%	2.40%	3.60%	4.65%	4.79%	n/a
	Backdated payments to date		4,275	3,600	4,175	3,850	2,040	2,970	3,810	3,915	n/a
* l -	litional backdating appropriate		1 11		. 1		41				

^{*}no additional backdating occurred between these publications as they were based on the same scan.

^{**}backdating occurs for up to three past payments, no further backdating is expected for this eligiblity date.

There has been relatively little change in the figure for April 2018 eligiblity date. This is mainly due to the first publication for this eligibility date being ten months after the date itself, with backdated payments already having been made by the time data was first published.

For the eligibility dates October 2018 to April 2022 the table shows that the figure originally published has increased by between 2.4% to 5.6% in each case, with most of the increase occurring between the first and second times that data for these eligiblity dates has been published. It is likely that the figure for the October 2022 eligibility date will also increase when the statistics are updated in future when backdated payments are made.

Gender

Gender data are based on 'title'. Title was supplied for every carer. 'Unknown' gender includes carers with titles where gender cannot be identified, i.e. 'Dr', 'Rev' and 'Captain'.

Age

Age is based on age at the eligibility date. In a very small number of cases ageband is 'unknown'.

Local Authority

A small number of carers (130 at the October 2022 eligibility date, which is less than one per cent) have 'unknown' local authority due to their supplied postcodes not matching the postcode address file used for statistical analysis.

Postcodes are provided in the data we receive and are updated in the case of a client changing address. As a result, postcodes reflect the latest address of the clients and may not be the same as the address at the time of past eligibility dates. Therefore a small number of addresses may not reflect the correct local authority at the time of the payment.

Rounding

Payments figures have been rounded to the nearest five, and expenditure figures to the nearest £1,000 for disclosure control.

How Carer's Allowance Supplement data is collected

The Department for Work and Pensions runs a scan of the information they hold on those in payment of Carer's Allowance twice a year to identify those eligible for Carer's Allowance Supplement on each of the eligibility dates. Scans are run around six weeks after each Carer's Allowance Supplement eligibility date. The Department for Work and Pensions then securely transfers the necessary data to Social Security Scotland to allow them to make Carer's Allowance Supplement payments.

In some instances, payment of Carer's Allowance can be backdated, which may mean that someone who did not receive Carer's Allowance on the Carer's Allowance Supplement eligibility date is later considered to have been eligible on that date. In order to capture these people, each scan of the Department for Work and Pensions data will identify people who have retrospective entitlement to earlier eligibility dates, as well as identifying those in receipt of Carer's Allowance on the most recent eligibility date. Social Security Scotland will then pay Carer's Allowance Supplement for one or more periods of eligibility as determined by the data transfer.

A cut of data is extracted from the Social Security Scotland payments system in the month following Carer's Allowance Supplement payments being made. This includes information about each carer that received a payment for any one of the eligibility dates going back to 2018/19. For each carer the data extract includes their title, postcode, whether they have received a payment for each of the eligibility dates, and their age at each of those eligibility dates. This data is used to produce statistics on numbers of carers receiving a Carer's Allowance Supplement for the most recent eligibility date, and also to update payments figures for all previous eligibility dates.

How Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance data is collected

The Department for Work and Pensions holds information on those in payment of Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance, and publishes quarterly statistics on the UK Government website.

The Department for Work and Pensions produce summary tables for Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance in Scotland based on the data that are published in these quarterly statistical summaries, and provide these to Scottish Government for publication.

Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance data quality

Information about the methodology used to produce Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance statistics and the quality of the statistics is available on the UK Government website.

Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance data are subject to the Department for Work and Pensions' rounding techniques for disclosure control.

Comparisons between Carer's Allowance and Carer's Allowance Supplement Statistics

The eligibility for Carer's Allowance Supplement is dependent on a person being in payment of Carer's Allowance on the eligibility date. The data is therefore similar to the Carer's Allowance statistics published here and by the Department for Work

and Pensions⁹. However, there are a number of differences between these two sets of data. The key differences are:

- Reference date Carer's Allowance Supplement data refers to eligibility dates which are in mid-April or mid-October each year. Carer's Allowance data refers to the end of February, May, August or November each year.
- Backdating Carer's Allowance Supplement data is taken from scans carried out around six weeks after each eligibility date, except for the April 2018 eligibility date where the scan was run in August 2018. Therefore the April 2018 data has more than seven months of backdating and all other data has one month of backdating. Carer's Allowance data includes up to four months of backdating.
- Eligibility all those who receive a payment of Carer's Allowance on the eligibility date will receive Carer's Allowance Supplement. This will include eligible carers who subsequently become entitled to a payment, including cases which may have temporarily been suspended from payment. Carer's Allowance data will exclude those who are later found to be ineligible for Carer's Allowance as part of their backdating adjustments.
- Geography the Department for Work and Pensions use different postcode address files to identify those who receive Carer's Allowance who are living in Scottish postcodes.

Further breakdowns of Carer's Allowance, Disability Living Allowance, Attendance Allowance and Severe Disablement Allowance data

The data for Carer's Allowance in Scotland is available in more detail on Stat-Xplore. This includes further information about Personal Independence registrations, payments, mandatory reconsiderations and appeals, and also data at lower geographies e.g. Local Authority, Census Output Area, Scottish and Westminster Parliamentary Constituencies.

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⁹ Carer's Allowance statistics are published as part of the <u>Department for Work and Pensions' benefits statistics</u> collection.

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https://www.gov.scot/collections/social-security-scotland-stats- publications/#benefitsforcarersanddisabilityassistance
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